

REPORT OF THE COUNCIL OF GENERAL SYNOD TO GENERAL SYNOD 2013

Vision 2019, adopted by General Synod in 2010 as the strategic vision for the Anglican Church of Canada, noted that “the Council of General Synod” will have a vital role both in aligning the church’s use of resources with the church’s priorities, and in ensuring that people across the church have the opportunity to participate in shaping the church of the future.”

The Council took up this responsibility in a variety of ways, including the following:

- Council designated the proceeds of Anglican Appeal for General Synod ministries grounded in the Marks of Mission of the Anglican Communion, and asked all councils, committees and boards to shape reports to the Council in light of the priorities and practices of *Vision 2019*.
- Council recommended a change in the Marks of Communion, so as to include the work of peace, conflict resolution and reconciliation in the Marks of Mission. The Anglican Consultative Council subsequently undertook that change at ACC 15 meeting in Auckland, New Zealand.
- Council heard missiologist the Rev. Dr. Christopher Duraisingh reflect on the place of the church in God’s mission in the world during their November 2012 meeting.
- Council established the Vision 2019 Implementation Team at its November 2010 meeting.
- Council engaged for a full day at each of its May 2012 and November 2013 meetings in addressing the financial reality of General Synod in light of the priorities and practices of Vision 2019, and at its March 2013 received the report of “Embracing God’s Call”, the result of a national consultation in January 2013 on “structures the work”, as called for in *Vision 2019*.

The following activities of the Council of General Synod respond to the priorities endorsed in *Vision 2019*:

1. Develop leadership education for mission, evangelism, and ministry
 - Council received the *Final Report* of the Primate’s Commission on Theological Education, adopted the document, *Competencies for Theological Education for Ordination to the Priesthood* and commended it to the church for implementation.
 - The Anglican Communion Working Group prepared and issued materials entitled, *Exploring the Anglican Communion Covenant – A Study Kit for Individuals, Congregations, and Dioceses*
 - Council affirmed among its priorities the providing of ways and means to share best practices and to explore and institute networking and information sharing in support of adult Christian formation in community and lay leadership training.
2. Support ministry through the Council of the North
 - Council of General Synod continued to include grants to the Council of the North as the largest expenditure of the General Synod. After five years in which those grants remained unchanged while the income of the General Synod fell, the Council of the North volunteered five years of reductions in the grant.

- Council of General Synod invited the outgoing and incoming Chairs of the Council of the North to address its November 2012 meeting and outline the changes they are making in the internal granting process within the Council of the North.
 - The Council of General Synod resolved to support and affirm the proposal from the Province of Rupert's Land to create a new diocese in Northern Ontario.
3. Walk with Indigenous Peoples on a journey of healing and wholeness
- Council received regular reports from the Healing Fund, including continuing building of members' awareness of the realities of Indigenous Peoples
 - Council resolved to receive the Mississauga Declaration (see Appendix A) "in a spirit of deep respect and hope" and "as a gracious invitation and urgent call to the whole church to renewed commitment in walking and working with Indigenous Peoples in addressing the many crises in their communities, in strengthening pastoral ministries, in supporting their desire for self-determination, and in affirming their sovereignty."
 - Meeting as the Missionary Society of the Anglican Church of Canada, members designated up to \$95,000 of the unrestricted surplus of the MSCC to create a digital record of archival documents relating to the MSCC's and General Synod's involvement in the Indian Residential Schools, in order to ensure that they will be accessible through the National Research Centre to former students, their families and communities, and to researchers and educators.
 - Council forwarded to General Synod, for second reading, Canon XXII – National Indigenous Ministry.
4. Work toward peace and justice
- At its first meeting, Council members participated in Anti-Racism Training, and asked that all standing committees do so as well.
 - Council asked the General Secretary to write to the Prime Minister asking, in light of principles of restorative justice, that the Parliament give the omnibus Crime Bill significantly more study and debate.
 - Council asked the General Secretary to write to the Prime Minister, Minister of the Environment, and Leaders of the Opposition Parties, expressing its disappointment and dismay over the withdrawal of Canada from the Kyoto protocols, and had not replaced its participation with any clear plan to reduce greenhouse emissions.
 - Council resolved to receive the statement of the House of Bishops of British Columbia and Yukon regarding the proposed Northern Gateway pipeline, and asked the General secretary to write to the Prime Minister to indicate Council's support of that statement and to urge fairness and integrity and the opportunity for all voices to be heard in National Energy Board hearings.
 - Council received a presentation from the Japanese Canadian Vancouver Consultative Council, and passed a resolution (See Appendix A) acknowledging the injustices experienced by Japanese Canadian Anglicans at the hand of their church during and after World War Two, and supporting Bishop Michael Ingham's 2010 apology for the seizure and sale of Japanese Anglican churches in Vancouver.
 - Council affirmed a Ministry Investment Fund allocation in support of the shared appointment (between General Synod and the Diocese of Ottawa) of the Rev. Laurette Glasgow as Special Advisor on Government relations.

- Council affirmed the Primate’s letter to Minister Toews, expressing concern at the decision to stop funding part-time chaplains serving the spiritual needs of non-Christian inmates in federal prisons.
5. Engage young people in mutual growth for mission
 - Council affirmed a Ministry Investment Fund allocation in 2011, 2012, and 2013 in support of Youth Initiatives. This money supported the engagement of three additional (very) part-time youth ministers, as well as the national gathering of youth ministry leaders, “Stronger Together”.
 - Council delighted in the contribution of youth members to its life and ministry.
 - The 2013 consultation on structures deliberately sought the participation of younger leaders (under 35) both in the consultation itself and in the Structures Working Group called for in *Vision 2019*.
 6. Enliven our worship
 - Council recognized the desirability of the Faith, Worship and Ministry Committee’s establishing of a task force to create a hymn book supplement.
 7. Be leaders in the Anglican Communion and in ecumenical actions
 - Council met jointly with the National Council of the Evangelical Lutheran Church in Canada at its second (May, 2011) meeting, and the two bodies joined together in planting a tree to commemorate the tenth anniversary of the Waterloo Accord and Full Communion.
 - Council approved forwarded to the Anglican Consultative Council (ACC 15) a “Progress Report on the Consideration by the Canadian Church of the *Covenant for the Anglican Communion*. (See Appendix B)
 - Council noted the many Anglican Canadians serving in the councils, networks and offices of the Anglican Communion.
 - Council celebrated the expansion of the fourth Mark of Mission to include reference to peace and reconciliation as championed by Canadian members of the Anglican Consultative Council: *To seek to transform unjust structures of society, to challenge violence of every kind, and to pursue peace and reconciliation*.
 - Council affirmed the establishment of the Canadian Friends of the Diocese of Jerusalem, as well as a Ministry Investment Fund allocation that supports the full cost of the ministry of Major the Rev. John Organ as Chaplain to the Bishop of Jerusalem.

The following activities of the Council of General Synod respond to the practices endorsed in *Vision 2019*:

1. Create structures that work for the church now and for God’s mission
 - Council received the report of the January 2013 consultation, “Embracing God’s Call” and took a number of actions as a result, including:

- Forwarding a resolution to the General Synod to change significantly the number, size and frequency of the meetings of most of the Standing Committees, and to describe them as “Coordinating Committees”
 - Making a commitment to a more deliberate use of electronic technology to meet.
 - Calling for review of the Resources for Mission Department and the Communication work of the national church.
 - Affirming more assignment of work to task forces and working groups.
 - Increasing the amount of work carried out through partnerships with the local church (dioceses and parishes), the Primate’s World Relief and Development Fund and other Anglican partners, and with our full-communion partners, the Evangelical Lutheran Church in Canada.
 - Calling for exploration of wider use of “deployed staff” and considering the future of a national office at 80 Hayden Street in Toronto.
2. Improve and enliven communications
- Council received an update from the Marks of Mission staff team on their work promoting the Marks of Mission, and affirmed a Ministry Investment Fund grant to support that work.
 - Council encouraged the development of a communications strategy for General Synod based on the departmental strategy of Communications and Information Resources and grounded in the Marks of Mission of the Anglican Communion.
 - Council affirmed a Ministry Investment Grant to support the hiring of an *Anglican Journal* writer to seek out and report stories relating to the Marks of Missions.
 - Council adopted a budget adding the position of “Online Community Coordinator” to the staff of the General Synod.
 - Council received a presentation on *The Community*, the Anglican Church of Canada’s new online social networking initiative, one part of the response to *Vision 2019*’s call for the development of “a national communications platform accessible at the parish, diocesan and national levels”.
3. Keep an eye on statistical trends
- Council had great difficulty keeping an eye on statistical trends, since the practice of providing statistics has fallen into general disuse.
4. Gather financial resources to equip ministries across Canada
- Council endorsed the document, *Together in Mission: The whole church for the whole world*” for use in testing a case for support for the ministries of the national church in diocesan financial campaigns.
 - Council endorsed an allocation from the Ministry Investment Fund to provide national staff support on a part time basis to “Together in Mission”.
 - Council called for a review of the work of the Resources for Mission department.
 - Council developed principles for budget planning as the work of renewing structures proceeds.

5. Build bridges, not fences

- Council called for more of the work of the national church to be done in partnerships with dioceses and parishes, with other Anglican partners, with the Evangelical Lutheran Church in Canada, and with other ecumenical partners.
- Council supported the call in the Mississauga Declaration to the whole church to engage in supporting Indigenous Peoples.
- Council heard Bishop Michael Hawkins, incoming Chair of the Council of the North, describe a growing climate of respect and cooperation among the Council of the North, the Anglican Council of Indigenous Peoples, and Church House.

The Council of General Synod (COGS), its Membership and Meetings

The Council met six times during the triennium 2010-2013 and is pleased to offer this report. Members of the Council are listed elsewhere in the Convening Circular.

The first organizational meeting was held during the 2010 General Synod in Halifax, NS, when various elections took place both for the Council's internal committees and for its representation on other bodies.

The following were elected to committees of the Council:

Officers-at-large of General Synod: The Ven. Sidney Black, Dr. Lela Zimmer

Planning and Agenda Team: The Rt. Rev. James Cowan, Mrs. Susan Winn

Resolutions Committee: The Rt. Rev. Dennis Drainville, The Ven. Harry Huskins,
The Ven. Dr. Michael Thompson (chaired by the Prolocutor, Mr. Robert Falby)

Nominations Committee: Mr. Ron Chaplin, M. Felix Côté Gadreau, The Rev. Chris Harper,
The Rev. Lynn McNaughton

Expenditures Committee: The Rt. Rev. Greg Kerr-Wilson, Ms Cynthia Haines-Turner

Audit Committee: The Most Rev. Colin Johnson

Handbook Concerns Committee: Canon Dr. Randall Fairey, The Ven. Harry Huskins (chaired by the
Chancellor, Canon David P. Jones)

Anglican Award of Merit Committee: Ms Katie Scarlett McGillivray, The Very Rev. Josiah Noel,
The Rev. Canon Gene Packwood, Dr. Lela Zimmer

Partner to the Evangelical Lutheran Church in Canada: Ms Cynthia Haines-Turner

Partner to the Episcopal Church: The Rt. Rev. James Cowan

Joint Anglican Lutheran Commission: The Rt. Rev. Terry Dance, Ms Mary Conliffe, The Rev. Dale Gilman

General Synod Planning Committee: The Rev. Chris Harper

Vision 2019 Implementation Team: The Ven. Peter John Hobbs (chair), Ms Jane Osler,
LCol The Rev. Michelle Staples, The Rev. Susan Titterington]

The following appointments were made in the course of the triennium:

Chancellor of General Synod: Canon David P. Jones

Vice-Chancellor of General Synod: Ms Ann Bourke

General Secretary: Following the resignation of The Ven. Dr. Michael Pollesel, Council appointed the Ven. Dr. Michael Thompson

Treasurer: Following the retirement of Ms Michele George, Council appointed Ms Hanna Goschy

Governance Working Group: Canon Dr. Randall Fairey, Ms Cynthia Haines-Turner, The Ven. Harry Huskins, The Rt. Rev. Susan Moxley, Ms Monica Patten

Audit Committee: Mr. Dan Waterston, Mr. Michael Wellwood, Mr. Paul Singleton

General Synod Planning Committee, Chair: The Very Rev. Peter Wall.

During the triennium representatives were also named to other bodies:

- *the Anglican Consultative Council, alternate clergy member:* The Ven. Dr. Harry Huskins
- *Canadian Council of Churches Governing Body:* The Ven. Jim Boyles, The Ven. Marion Vincett
- *World Council of Churches delegates:* Ms. Melissa Green, The Rev. Canon John Alfred Steele
- *Advisory Council of the Canadian Companions of the Episcopal Diocese of Jerusalem*
 - The Rev. Robert Assaly
 - The Rev. Kerri Brennan
 - The Rt. Rev. John Chapman
 - The Ven. Rafiq Farah
 - The Rt. Rev. Michael Ingham
 - Dr. Patricia Kirkpatrick
 - The Rev. Dr. Richard LaSueur
 - The Rt. Rev. Michael Pryse
 - The Ven. Beverly Stewart

Approved the following recipients for the Anglican Award of Merit for 2013:

The Hon. Mr. Justice Brian Burrows	Diocese of Edmonton
Mrs. Carolyn R. A. Chenhall	Diocese of Nova Scotia and P.E.I.
Ms. Annette Graydon	Diocese of Niagara
Canon Bud Smith	Anglican Parishes of the Central Interior
Mr. Roger L. Spack	Diocese of Montreal

During the triennium the Council said farewell to:

Mr. Felix Cote Gaudreau	
Ms Michèle George	General Synod Treasurer
The Rev. Chris Harper	
Ms. Suzanne Lawson	Chair, Planning and Agenda Team
The Rt. Rev. Thomas O. Morgan	Chaplain
The Ven. Dr. Michael Pollesel	General Secretary of General Synod
Mr. Jonathan Sinnatamby	

and welcomed:

The Very Rev. Peter G. Elliott	Chair, Planning and Agenda Team
Ms Hanna Goschy	General Synod Treasurer
The Rev. Canon Terry Leer	
The Ven. Lynn Marchant	
Ms. Fiona Morrison	
The Ven. Dr. Michael Thompson	General Secretary
Sr. Elizabeth Rolfe-Thomas	Chaplain

Respectfully submitted,
The Ven. Dr. Michael Thompson
General Secretary

Attachments: Appendix A Japanese Canadian Anglican Exiles Across Canada,
COGS Resolution, March 2013
Appendix B ACC's Report to the Anglican Consultative Council 15
Appendix C General Synod 2010 Resolutions
Appendix D Governance Working Group Report to COGS

Resolution of the Council of General Synod, March 2013

Japanese Canadian Anglican Exiles Across Canada

Moved by: Ms. Cynthia Haines-Turner

Seconded by: The Ven. Dr. Lynne McNaughton

That this Council of General Synod:

1. Acknowledges the injustices experienced by Japanese Canadian Anglicans at the hands of our Church during and after WW II; and confesses the error of our ways.
2. Expresses its gratitude for the activities of the Japanese Canadian Vancouver Consultative Council (JCVCC) and the Diocese of New Westminster, which since 2008 have braved to tell the truth about a long, hidden story of racism at numerous levels of our Church, including the naming of the 1,500 Japanese Canadian Anglicans who were exiled in 1942.
3. Supports the 2010 apology made by Bishop Michael Ingham for the sale of Japanese Congregation Churches in the Diocese of New Westminster in 1949.
4. Recognizes that deep-seated historic racism continues as a source of pain to Japanese Canadian Anglicans across Canada, and commends every effort in the interests of healing and reconciliation.
5. Recommends that the Council of General Synod study the Episcopal Church's Asiamerica Ministries to explore ways of our participation in it.
6. Encourages the dioceses of the Anglican Church of Canada to be mindful of the growing multi-cultural membership of our Church, to celebrate that diversity, and to enhance partnerships in common ministry.

ADOPTED

REPORT TO THE ANGLICAN CONSULTATIVE COUNCIL

To: The Anglican Consultative Council Meeting 15
Auckland, New Zealand
November 2012

From: The Anglican Church of Canada

Subject: **Progress Report on the Consideration by the Canadian Church of the
*Covenant for the Anglican Communion***

This is a progress report from the Anglican Church of Canada, as requested by ACC-14. It has been approved by the Council of General Synod.

The structure of the Canadian Church

The Canadian Church is federal in nature, and consists of General Synod at the national level, four internal provinces, and thirty dioceses.

Because the Canadian Church is federal in nature, authority to make various decisions is dispersed among the different levels. For example, General Synod has authority with respect to the relations of the Church to other Churches of the Anglican Communion, ¹ but it does not have the unilateral authority to put in place mechanisms to ensure that every level of the Canadian Church complies with the Covenant. Similarly, if the Covenant has doctrinal implications, a decision by General Synod to adopt the Covenant would have to be approved at two successive sessions of General Synod and by all four provincial synods.

General Synod meets every three years. The provincial synods also meet every three years in the year prior to the meeting of General Synod. The timing and frequency of Diocesan synods varies considerably.

Actions taken by General Synod

To date, General Synod has taken the primary initiative with respect to the Covenant.

At its last meeting in Halifax in June 2010, General Synod passed the following resolution:

Resolved that General Synod

1. receive the final text of *The Covenant for the Anglican Communion*;
2. request that materials be prepared under the auspices of the Anglican Communion Working Group, for parishes and dioceses in order that study and consultation be undertaken on *The Covenant for the Anglican Communion*;

3. request that conversations, both within the Anglican Church of Canada and across the Communion, reflect the values of openness, transparency, generosity of spirit, and integrity, which have been requested repeatedly in the context of the discussion of controversial matters within the Communion;
4. request that the proposed Covenant be referred to the Faith, Worship and Ministry Committee and to the Governance Working Group in order to support these conversations by providing advice on the theological, ecclesiological, legal, and constitutional implications of a decision to adopt or not to adopt the Covenant;
5. direct the Council of General Synod, after this period of consultation and study, to bring a recommendation regarding adoption of the Covenant for the Anglican Communion to the General Synod of 2013.

Act 74 of GS 2010

As a result of this resolution:

- In June 2011, the Anglican Covenant Working Group prepared and issued materials entitled *Exploring the Anglican Communion Covenant—A Study Kit for Individuals, Congregations and Dioceses*. This study guide is designed to help people in parishes and dioceses dig more deeply into the wording of the Covenant, and the meaning behind the words, and to discuss together what the implications of adoption might be. The ACWG's Study Guide can be found at <http://www.anglican.ca/about/files/2011/06/acwg-study-guide.pdf>. (Please ask one of our representatives at ACC-15 if you would like a hard copy of the Study Guide: The Rt. Rev. Sue Moxley, The Very Rev. Peter Elliott, and Ms. Suzanne Lawson.)
- In June 2011, the Governance Working Group prepared and issued its report entitled *Legal and Constitutional Issues Presented to the Canadian Church by the Proposed Anglican Covenant*. The GWG's report discusses legal issues arising from the definitions and procedures in the Covenant; constitutional issues which the Covenant presents to the Canadian Church; and the consequences of not adopting the Covenant. The GWG's report can be found at <http://www.anglican.ca/about/files/2011/06/GWG-Legal-and-Constitutional-Issues-in-the-Covenant-June-2011-2.pdf?file=2010/10/GWG-Legal-and-Consitutional-Issues-in-the-Covenant-June-2011-2.pdf>. (Please ask one of our representatives if you would like a hard copy of the GWG Report.)
- The Faith, Worship and Ministry Committee of the national church is in the process of preparing its report on the theological and ecclesiological implications of adopting or not adopting the Covenant.

Study and discussion in the Canadian Church

The Canadian Church as a whole is in the process of studying and considering the Covenant.

At the Fall 2011 meeting of the House of Bishops, the Primate asked each Bishop to describe how their diocese was studying and considering the Covenant. Given the variation in the frequency and timing of diocesan synods, this process will take some time to be completed.

It is fair to observe that there does not appear to be much enthusiasm at the local level to undertake discussion of the Covenant, but commitment to the life and witness of the Anglican Communion remains strong and vibrant.

Forthcoming resolution at General Synod 2013

As contemplated by the General Synod resolution set out above, early next year the Council of General Synod will prepare a resolution that will be taken to General Synod 2013.

In approaching this task, the Council of General Synod will take into account the state of the consultation in the Canadian Church, the discussions and decisions that have taken place in other Churches in the Communion, and the discussions and decisions which will take place at ACC 15. It will need to address the legal and constitutional issues which the Covenant presents to the Canadian Church.

A Final Comment

While the Canadian Church continues to grapple with the Covenant and the ecclesiological, constitutional and legal issues it presents, we are also deeply committed to several other initiatives in the Communion to foster respectful dialogue and friendship in mission across a wide range of theological and cultural perspectives. We have been full participants in Continuing Indaba. In addition, a number of our bishops have participated in the Canadian-African Bishops Dialogue over the last several years. We believe their statements entitled "A Testimony of Grace" (2011, <http://www.anglican.ca/faith/identity/a-testimony-of-grace-from-the-consultation-of-bishops-in-dialogue-march-2011/>) and "A Sacrament of Love" (2012, <http://www.anglican.ca/faith/identity/a-sacrament-of-love/>) are signs of new life in the communion we share in Christ.

Yours faithfully,

+Fred Hiltz
Archbishop and Primate

The Ven. Dr. Michael Thompson
Provincial Secretary

General Synod 2010 Resolutions			
Res. #	Subject	Referred To	Action/Status
A016	Declaration of Principles- Election, etc. NIAB - Second Reading	General Secretary	Completed. GS Handbook ✓
A017	Declaration of Principle - Election, etc. Bishop Ordinary - Second Reading	General Secretary	Completed. GS Handbook ✓
A018	Declaration of Principles - Membership of NIAB in GS - Second Reading	General Secretary	Completed. GS Handbook ✓
A019-R1	Declaration of Principles - Membership in GS - First Reading	General Secretary	In GS Handbook awaiting 2nd reading in 2013.
A026	Constitution - Membership of NIAB in the GS	General Secretary	Completed. GS Handbook ✓
A027	Constitution - Section 3 President and Chairperson of GS	General Secretary	Completed. GS Handbook ✓
A028	Constitution - Section 6 Chairing the Different Orders	General Secretary	Completed. GS Handbook ✓
A029A Recon-sidered	Constitution - Section 8(f) - Changing the basis for determining the number of clerical and lay members of General Synod from each diocese	General Secretary	Awaiting second reading of A019R1.
A030-R2	Constitution -Section 33 Reducing the size of GS	General Secretary	Completed. GS Handbook ✓
A031	Constitution - Section 25 - Providing for CoGS to meet by video and telephone	General Secretary	Completed. GS Handbook ✓
A032-R1	Constitution - Reduction in size of the Partners in Mission Eco Justice Cte	General Secretary	Completed. GS Handbook ✓
A033-R1	Constitution - Operational Roles of the Primate and the General Secretary	General Secretary	Completed. GS Handbook ✓
A034	Constitution - Adding two ACIP Nominees to CoGS	General Secretary	Completed. GS Handbook ✓
A035	Constitution - Adding an ELCIC Nominee to the CoGS	General Secretary	Completed. GS Handbook ✓
A036-R1	Constitution- Communication re Business of the Synod	General Secretary	Completed. GS Handbook ✓
A037	Constitution - Section 39 Restructuring of Financial Mgt. & Dev. Committee	Treasurer	Completed. GS Handbook ✓
A041-RI	Amendments to the Rules of Order and Procedure	General Secretary	Completed. GS Handbook ✓
A042	Resolutions with financial implications	General Secretary	Ongoing
A051	Providing Canonical Recognition for the Roles of the National Indigenous Anglican Bishop, the Anglican Council of Indigenous Peoples, and Sacred Circle	General Secretary	Completed. GS Handbook ✓
A052	Amendments to Canon VIII - General Synod Pension Plan	Handbook Concerns	Completed. GS Handbook ✓
A053-R1	Canon VII - Missionary Society	General Secretary	Completed. GS Handbook ✓
A054	Revision of Canon VI - Financial Management	Hndbk Cons./Treasurer	Completed. GS Handbook ✓

General Synod 2010 Resolutions			
Res. #	Subject	Referred To	Action/Status
A055-R1	Amendment to the Canons & Rules of Order & Procedure - re Financial Mgt. Committee	General Secretary	Completed. GS Handbook ✓
A056	Canon III The Primate	General Secretary	Completed. GS Handbook ✓
A057	Amendments to Canon XII and the Regulations - Continuing Education Plan	Exec. Dir. Pensions	Completed. GS Handbook ✓
A086	Repudiation of the Doctrine of Discovery	General Secretary, NIAB	In progress - General Secretary, NIAB and Primate.
A111	Continuing discussion about whether and how the structures of the Church need to be modified to support and enhance mission	General Secretary	Ongoing.
A112-R2	Continuance of General Synod as a corporation under the Canada Not-for-profit Corporations Act	General Secretary	Resolved
A114-R1	Vision 2019 Taskforce	General Sec./Primate	Ongoing
A136-R2	National Aboriginal Day of Prayer	Dir. FWM	Completed translations of NADP Propers into French, Oji-Cree, Inuktituk, and Western Cree
A137	Anglican Communion Covenant - materials, conversation, advice	FWM / GWG / COGS	Resolution to GS2013
A138	Recognition that 2011 marks the 40th Anniversary of the Anglican Roman Catholic International Commission.	Primate	Completed ✓
A139-R2	Dialogue with the United Church of Canada	General Secretary / Primate /Dir. FWM	The dialogue is underway, mandated to 2014.
A140-R1	Four Hundredth Anniversary of the Authorized Version of the Bible	Dir. FWM	Completed ✓
A141	Principles for Liturgical Revision	Dir. FWM	Ongoing.
A142-R2	Solemnization of Marriage	General Secretary, Dir. FWM	Completed ✓
A143-R1	Theological Education for Presbyteral Ministry	Primate, Dir. FWM	<i>Final Report</i> of the Commission completed.
A151	Appointment of Auditors	Treasurer	Completed at GS2010 ✓
A152	Auditors Report and Financial Statements	Treasurer	Completed at GS2010 ✓
A176-R1	United Nations Declaration on the Rights of Indigenous Peoples	General Secretary	Ongoing . . . A176 forwarded to dioceses.
A178	National Strategies to Address Poverty and Homelessness	Coord. Ecum., Interfaith & Gov. Relations	Ongoing
A179-R2	Anglican Participation in the Truth and Reconciliation Commission of Canada	General Secretary & EIRGR Coordinator	Ongoing

General Synod 2010 Resolutions			
Res. #	Subject	Referred To	Action/Status
A180-R1	Climate Change	Coord. Ecum., Interfaith & Gov. Relations	Ongoing . Resolution to GS2013
A181-R1	Toward a World Free of Nuclear Weapons	General Secretary	Ongoing
A182-R2	General Synod Youth Secretariat	General Secretary, FWM	Completed
A183-R1	Strengthening Partnership with the Diocese of Jerusalem	General Secretary	Ongoing
A184 R2	Peace and Justice in Palestine and Israel	General Secretary	Ongoing A resolution will come before General Synod 2013.
A191	Amendments to the Regulations of Canon VIII - General Synod Pension Plan	Exec. Dir. Pensions	Completed ✓
A192	Amendments to Regulations of Canon IX - Lay Retirement Plan	Exec. Dir. Pensions	Completed. GS Handbook ✓
A193	Amendments to the Long Term Disability Plan Pre-2005	Exec. Dir. Pensions	Completed ✓
C002	Baptismal Covenant Addition	Dir. FWM	Underway
C005	50th Anniversary of the 1962 Canadian BCP	Dir., FWM	Completed ✓
C006	Review of Apportionment System	COGS/General Sec.	Ongoing.
C007	Actions Involving Israeli Defence Forces and Relief Ships	General Secretary	Completed ✓
C010	Persecution and Marginalization of Gay, Lesbian, Bisexual and Transgender Persons	General Secretary	Ongoing. Forwarded to dioceses.
C011	Ongoing Study by the Canadian Church	Dir. FWM	Ongoing.

The Anglican Church of Canada

REPORT BY
THE GOVERNANCE WORKING GROUP
TO
THE COUNCIL OF GENERAL SYNOD
March 2013

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**REPORT BY THE GOVERNANCE WORKING GROUP
TO THE COUNCIL OF GENERAL SYNOD
March 2013**

PART ONE

Introduction

BACKGROUND

Act 54 of the 2004 General Synod provided for the establishment of a Governance Working Group (GWG) to review the governance of General Synod with a view to enhancing the work and mission of General Synod.

The first GWG worked during the triennium from 2004 to 2007, and reported to the 2007 General Synod.

The Council of General Synod (COGS) determined that a second GWG should continue its work during the triennium from 2007 to 2010. The GWG brought various matters to the 2010 General Synod, some of which will require second reading at the 2013 General Synod.

COGS appointed the third GWG to work during the present triennium.

This is the final Report by the GWG to COGS prior to the 2013 General Synod.

MEMBERSHIP

The membership of the current GWG consists of:

Canon David Jones, Q.C. (Chair; Province of Rupert's Land)
Canon Dr. Randall Fairey (Province of B.C. and Yukon)
Cynthia Haines-Turner (Province of Canada)
Ven. Harry Huskins (House of Clergy)
Rt. Rev. Sue Moxley (House of Bishops)
Monica Patten (Province of Ontario)

In addition, the GWG has included the Rt. Rev. Mark MacDonald, the Ven. Sidney Black, and the Rev. Norman Casey during our consideration about the structure of the National Indigenous Ministry.

Josie De Lucia from Church House has provided staff support.

THE GWG's FILES

In this triennium, the GWG has concentrated our efforts on the following files:

1. The preparation of a Report on the Legal and Constitutional Implications and Consequences of the Proposed Anglican Communion Covenant, as requested by the 2010 General Synod.
2. The resolutions from the 2010 General Synod eliminating the overlap between the Declaration of Principles and the Constitution, which await second reading by the 2013 General Synod.
3. Further development of the structure of the National Indigenous Ministry (NIM)—amendments to Canon XXII.
4. Development of a Canon for the election of the Bishop Ordinary to the Canadian Forces—proposed Canon XXIII.
5. The resolution from the 2010 General Synod about the composition of General Synod, which awaits second reading by the 2013 General Synod.

In addition, the GWG:

6. Prepared a memorandum in April 2012 for COGS about the status of structural changes in the Canadian Church.
7. Assisted in the revision of Appendix G to the Handbook, dealing with election procedures for the Prolocutor, Deputy Prolocutor and members of COGS.
8. Provided advice about the collection and use of statistics.

MEETINGS OF THE GWG

The GWG met three times in person (November 20 and 21, 2011; May 27 and 28, 2012; and September 17 and 18, 2012); twice by telephone conference call (March 13, 2009 and August 24, 2009); and many times by email.

CONSULTATIONS AND REPORTING

The GWG has consulted and reported widely on its work—including the House of Bishops (three times), the Council of General Synod (three times), all four Provincial Synods, the Anglican Council of Indigenous Peoples, and the Sacred Circle.

PART TWO

Legal and Constitutional Issues Presented to the Canadian Church by the Proposed Anglican Communion Covenant

By Resolution A137, the 2010 General Synod directed the Governance Working Group to prepare a report about the legal and constitutional implications and consequences presented to the Canadian Church by the proposed Anglican Communion Covenant.

The GWG issued its report in June 2011.

A copy of the report can be found at

<http://www.anglican.ca/about/files/2011/06/GWG-Legal-and-Constitutional-Issues-in-the-Covenant-June-2011-2.pdf>

A copy of the executive summary can be found at

<http://www.anglican.ca/about/files/2010/10/Executive-Summary-GWG-Memo-on-the-Covenant-June-2011.pdf>

PART THREE

GS 2010 Resolution A021 Eliminating Duplication between the Declaration of Principles and the Constitution

Background

For many years, a number of provisions contained in the Declaration of Principles have been duplicated in the Constitution.

The GWG presented four resolutions to General Synod 2010 to deal with this situation—one amended the Declaration of Principles, two amended the Constitution, and one amended the Rules of Order.

The amendment to the Declaration of Principles must be approved at two sessions of General Synod.¹

Accordingly, the following resolution needs to be presented to General Synod 2013 for second reading:

RESOLUTION GS 2013—GWG—1

Subject: Section 3 of the Declaration of Principles—Membership in General Synod

Moved by: _____

Seconded by: _____

Be it resolved that this General Synod give Second Reading to amend sections 3, 4 and 5 of the Declaration of Principles to read as follows:

3. Membership

- a) *The General Synod of The Anglican Church of Canada shall be organized in three Orders: the Order of Bishops, the Order of Clergy and the Order of Laity.*
- b) *Members of the Orders of Clergy and Laity shall be members of the diocesan synod, or eligible to be members of the diocesan synod, of the diocese they represent.*

1. This type of amendment to the Declaration of Principles must also be referred to all diocesan and provincial synods for information (not consent): section 11(a)(ii) of the Declaration of Principles. This has occurred.

- c) *The number of clergy and lay members elected by each diocese shall be determined relative to the size of the diocese.*
- d) *Each diocese shall elect the same number of lay members as clergy members.*
- e) *Each diocese shall be entitled to elect or appoint one youth representative in addition to the clergy and lay members it is entitled to elect.*
- f) *Other non-diocesan or quasi-diocesan jurisdictions in the Church may also be entitled to representation as specified in the Constitution.*
- g) *The Constitution may provide for ex officio members of the General Synod.*

4. Sessions

The three Orders shall sit and vote together, except where specifically provided for in the Constitution, Canons or Rules of Order.

5. Voting by Dioceses

The Rules of Order shall make provision for a vote by dioceses where demanded.

PROCEDURE REQUIRED FOR ADOPTION

In accordance with section 11(a)(ii) of the Declaration of Principles, an amendment to the Declaration of Principles must be approved by a two-thirds majority in each Order voting at two successive sessions of General Synod.

PART FOUR

Further Detail about the Structure of the National Indigenous Ministry

Background

At the 2009 meeting of the Sacred Circle, the GWG asked ACIP three questions:

- (a) how will future members of ACIP be selected?
- (b) how will future members in the Sacred Circle be selected? and
- (c) how will the next NIAB be selected?

In accordance with the principle of self-determination, it was recognized that the answers to these questions must come from the Indigenous members of our Church.

When General Synod 2010 adopted Canon XXII to include the structure of the National Indigenous Ministry in the constitutional framework of the National Church, it was recognized that further legislative action would be required to incorporate the answers to the three questions.

After extensive consultations during the present triennium, the 2012 meeting of the Sacred Circle unanimously confirmed how these selections will be made in the future.

Accordingly, the GWG proposes that Canon XXII be amended to incorporate these provisions.

[Italicized portions show proposed additions to Canon XXII to incorporate decisions made by ACIP; the italics will not be in the version as adopted. Some redundancies have been deleted.]

RESOLUTION GS 2013—GWG—2

Subject: Canon XXII—National Indigenous Ministry

Moved by: _____

Seconded by: _____

Be it resolved that this General Synod amend Canon XXII to read as follows:

CANON XXII

THE NATIONAL INDIGENOUS MINISTRY

The origin of this Canon is the Covenant made by the participants at the 1994 *Journey of Spiritual Renewal* sponsored by the Anglican Council of Indigenous Peoples:

“...We acknowledge that God is calling us to a prayerful dialogue towards self-determination for us, the Indigenous Peoples, within the Anglican Communion in Canada. Through this new relationship we can better respond to the challenges facing us in a relevant and meaningful way....

“We, representatives of the Indigenous people of the Anglican Church of Canada, meeting in Winnipeg from the 23 to 26 April 1994, pledge ourselves to this covenant for the sake of our people and in trust of our Lord and Saviour, Jesus Christ:

“Under the guidance of God’s spirit we agree to do all that we can to call our people into unity in a new, self determining community within the Anglican Church of Canada.

“To this end we extend the hand of partnership to all those who will help us build a truly Anglican Indigenous Church in Canada.

“May God bless this vision and give us grace to accomplish it.”

The purpose of this Canon is to provide canonical recognition of structures through which the National Indigenous Ministry may be a self determining community within the Anglican Church of Canada.

1. The National Indigenous Anglican Bishop

The National Indigenous Anglican Bishop (NIAB) has a pastoral episcopal relationship with all indigenous ministries in the Anglican Church of Canada. This role is exercised in *partnership* with diocesan bishops.

The NIAB is a member of the Sacred Circle, the Anglican Council of Indigenous Peoples, the House of Bishops, General Synod and the Council of the North.

Selection Process for the NIAB

A person is eligible for selection as the NIAB if that person

(a) is of the full age of thirty years;

- (b) is a priest or bishop in Holy Orders of The Anglican Church of Canada, or of a church in full communion therewith;*
- (c) is faithful in the doctrines and discipline of The Anglican Church of Canada as determined and defined by the official formularies of that church;*
- (d) is known and recognized as being a person of integrity and moral stature; and*
- (e) has those qualities and abilities of leadership, experience and learning that will enable that person to fulfil the duties of a chief pastor in the Church of God.*

When a vacancy occurs (or is about to occur) in the office of NIAB, ACIP will create a search committee (which must include an elder) to determine the specific qualities and additional qualifications that might be required or desirable with respect to the person to fill the vacancy; identify potential candidates; assemble information from the persons who are prepared to become candidates; and prepare a short list of candidates for ACIP.

ACIP will elect a person from the short list submitted by the selection committee, and will send the name of the NIAB-elect to the Primate for concurrence by the Primate and the four Provincial Metropolitans.

Following concurrence, the Primate will consecrate the NIAB-elect (if not already a bishop) and install the NIAB in office.

At the first opportunity following the NIAB's installation in office, the Sacred Circle will receive the NIAB as its presiding elder.

Term of Office for the NIAB

The term of office for the NIAB is nine years from the date of installation. The NIAB whose term has been completed is eligible to stand for election for a further term.

The NIAB must retire on reaching the age of 70.

Vacancy in the Office of the NIAB

If the NIAB dies, resigns, retires, or for any other reason the office of the NIAB is vacant, or the NIAB is unable to act by reason of absence or illness, the Primate in consultation with the chair or co-chairs of ACIP will designate the senior indigenous bishop in The Anglican Church of Canada willing to undertake the task as the Acting NIAB.

2. The Anglican Council of Indigenous Peoples

The Anglican Council of Indigenous Peoples (ACIP) consists of representatives from dioceses where significant Indigenous ministry is taking place, the National Indigenous Anglican Bishop (who is the ACIP liaison with the Council of the North and the House of Bishops), and additional members as determined by ACIP.

The members of ACIP must be aboriginal, members of The Anglican Church of Canada, and active in their parish or diocese.

ACIP will consist of the following persons:

- (a) The NIAB.*
- (b) Two persons elected by each Provincial Caucus at the Sacred Circle.*
- (c) One youth, one elder and one member-at-large appointed by the NIAB.*

Except for the NIAB, the terms of ACIP members will end at the conclusion of the next Sacred Circle. Where a vacancy occurs on the Council between Sacred Circles, ACIP may appoint a replacement for a person who was elected by the Sacred Circle, and the NIAB may appoint a replacement for a person whom the NIAB had appointed. A person who has served on ACIP is eligible for re-election.

ACIP will select its chair or co-chairs.

ACIP maintains relationships with the House of Bishops, General Synod, the Council of General Synod, the Council of the North, and the International Anglican Indigenous Network.

ACIP organizes the Sacred Circles.

3. The Sacred Circle

The Sacred Circles have met approximately every three years since 1988.

The Sacred Circles are organized by ACIP.

The Sacred Circle will consist of the following voting members:

- (a) Ten indigenous members from each of those dioceses identified by ACIP as having significant indigenous ministries. (More persons from these dioceses may attend the Sacred Circle, and may be granted voice but shall not vote.)*

- (b) *Up to ten indigenous members identified by ACIP to represent urban indigenous ministries.*
- (c) *Up to three indigenous members from the Anglican Military Ordinariate*
- (d) *The indigenous bishops of The Anglican Church of Canada, as identified by ACIP.*
- (e) *The NIAB, who is the presiding elder at its meetings.*

The Primate is always an invited guest at the Sacred Circle, and has voice but not vote.

Invitations are also generally sent to the bishops from the Council of the North dioceses and the diocese in which the Sacred Circle is being held (if not otherwise included). *In addition, ACIP may invite up to twelve partners to attend the Sacred Circle. These invited persons may be granted voice but shall not vote.*

The date and location of the meeting of the Sacred Circle are determined by ACIP.

The Sacred Circle performs many of the functions of a “Synod” for the indigenous ministries: it provides an opportunity for representatives of the indigenous communities to come together to worship, to discuss, and to communicate with the broader Church.

4. Organization of Indigenous Ministries

Developments in the organization of the indigenous ministries will take place over time, and can be accommodated by changes to the existing constitutional and canonical structures.

PROCEDURE REQUIRED FOR ADOPTION

In accordance with section 11 c) ii) of the Declaration of Principles, an amendment to this type of Canon must be approved by a two-thirds majority of the Order of Bishops, and of the Orders of Clergy and Laity voting together at one session of General Synod.

PART FIVE

Election of the Bishop Ordinary

Background

Previously, the Bishop Ordinary was also a diocesan bishop. Because the office has become stand-alone, provision is required for the election and possible consecration of future Bishops Ordinary.

After discussions with Bishop Coffin (the current Bishop Ordinary), the Chapter and members of the Anglican Military Ordinariate, and the Primate, the GWG proposes the adoption of Canon XXIII.

RESOLUTION GS 2013—GWG—3

Subject: Canon XXIII—The Bishop Ordinary of the Canadian Forces

Moved by: _____

Seconded by: _____

Be it resolved that this General Synod enact Canon XXIII and consequential amendments to the Constitution, Canon III, and the Handbook as follows:

CANON XXIII

THE BISHOP ORDINARY TO THE CANADIAN FORCES

The purpose of this Canon is to make provision for the election of the Bishop Ordinary to the Canadian Forces.

1. The Bishop Ordinary

The Bishop Ordinary has an episcopal relationship with all ordained and lay members of the Anglican Military Ordinariate.

The Bishop Ordinary is a member of the House of Bishops and General Synod.

2. Eligibility for being elected as the Bishop Ordinary

A person is eligible for election as the Bishop Ordinary if that person

- (a) is of the full age of thirty years and less than seventy years of age;
- (b) is a priest or bishop in Holy Orders of The Anglican Church of Canada, or of a church in full communion therewith;
- (c) is faithful in the doctrines and discipline of The Anglican Church of Canada as determined and defined by the official formularies of that church;
- (d) is known and recognized as being a person of integrity and moral stature;
- (e) has those qualities and abilities of leadership, experience and learning that will enable that person to fulfil the duties of a chief pastor in the Church of God; and
- (f) acknowledges that the Bishop Ordinary must achieve and maintain the citizenship, language, security clearance and other requirements of the Canadian Forces which affect the work of the Bishop Ordinary (see the Explanatory Notes below).

3. The Search Committee

When a vacancy occurs (or is about to occur) in the office of Bishop Ordinary, and the Primate is satisfied that there is adequate financial provision for the office to be filled, the Bishop's Council of the Anglican Military Ordinariate will create a Search Committee (see section 8 below) to:

- (a) determine any specific qualities or additional qualifications that might be required or desirable with respect to the person elected to fill the vacancy;
- (b) identify potential candidates and determine whether they are willing to stand for election;
- (c) prepare for the Electoral College a short list of electoral candidates;
- (d) assemble for the Electoral College relevant background material, references, and other information concerning the electoral candidates on the short list; and
- (e) generally do all things necessary to organize the election process.

4. The Electoral College

The Electoral College (see section 9 below) will elect a person from the list of electoral candidates submitted by the Search Committee, and will send the name of the Bishop

Ordinary-elect to the Primate for concurrence by the Primate and the four Provincial Metropolitans.

5. Concurrence, Consecration and Installation

Following concurrence by the Primate and the four Provincial Metropolitans, the Primate will consecrate the Bishop Ordinary-elect (if not already a bishop) and install the Bishop Ordinary in office.

6. Retirement of the Bishop Ordinary

The Bishop Ordinary must retire on reaching the age of 70.

7. Vacancy in the Office of the Bishop Ordinary

If the Bishop Ordinary dies, resigns, retires, or for any other reason the office of the Bishop Ordinary is vacant, or the Primate determines that Bishop Ordinary is unable to act because of absence, illness or any other reason, the Primate in consultation with the four Provincial Metropolitans and the Bishop's Council may designate a bishop in The Anglican Church of Canada willing to undertake the task as the Acting Bishop Ordinary.

8. The Search Committee

The Anglican Military Ordinariate shall enact an Ordinariate canon with respect to the composition and work of the Search Committee.

The Ordinariate canon about the Search Committee:

- (a) must provide for at least two lay members of the Search Committee;
- (b) may provide that some or all of the work of the Search Committee may be done by electronic means; and
- (c) shall not come into force or be amended without prior written approval by the Primate.

9. The Electoral College

The Anglican Military Ordinary shall enact an Ordinariate canon with respect to the composition and procedures to be used by the Electoral College.

The Ordinariate canon about the Electoral College:

- (a) must provide for the Electoral College to include a house of laity as well as

a house of clergy, and that the election of a Bishop Ordinary must be concurred in by a majority of each of these two houses;

- (b) may provide that some or all of the proceedings of the Electoral College (including voting) may be done by electronic means; and
- (c) shall not come into effect or be amended without prior written approval by the Primate.

EXPLANATORY NOTES

Note 1: Civilian Status

The Bishop Ordinary serves as the representative of The Anglican Church of Canada on the Interfaith Committee on Canadian Military Chaplaincy (the “ICCMC”). On behalf of the faith groups in Canada, the ICCMC relates to the Minister of National Defence on matters concerning the military chaplaincy, and provides professional oversight of the ministry exercised by all military chaplains. Because the ICCMC is a civilian oversight body, if the Bishop Ordinary-elect is a serving member of the Regular Force or Primary Reserve, that person must be released from the Canadian Forces prior to being consecrated.

Note 2: Enhanced Reliability Status

Because the Bishop Ordinary is granted regular access to Department of National Defence facilities and must be eligible for publicly funded travel as a member of the ICCMC, the Bishop Ordinary-elect must be able to achieve and maintain the required level of government security clearance.

The inability of the Bishop Ordinary-elect to achieve the required level of government security clearance may be taken into account by the Primate and Metropolitans when deciding whether to concur with the election. The inability of the Bishop Ordinary to maintain the required level of government security clearance may result in the Primate’s determining that the Bishop Ordinary is unable to continue to act in that office.

At the time this canon is enacted, the required level of government security clearance is “Enhanced Reliability Status” which is outlined in Treasury Board of Canada Secretariat Personnel Security Policy found at <http://www.tbs-sct.gc.ca/pol/doc-eng.aspx?id=12330§ion=text>.

* * * * *

The Handbook Committee is authorized to change the contents of these Explanatory Notes as may be required from time to time in order to keep them current.

CONSEQUENTIAL AMENDMENTS TO THE CONSTITUTION, CANON III AND THE HANDBOOK

Sections 33 a) vii) and 33 e) iv) are amended to change the words “Anglican Ordinariate” to “Anglican Military Ordinariate”.

Section 33 f) iii) is amended to change the words “section 33 a) viii)” to “section 33 a) vii)”.

Canon III is amended to change “Chapter” to “Bishop’s Council”.

The definition of “Bishop Ordinary” in the Glossary of Terms Used in the Handbook is amended by deleting the words “appointed by the Primate”.

PROCEDURE REQUIRED FOR ADOPTION

In accordance with section 11 c) ii) of the Declaration of Principles, the enactment of this type of Canon must be approved by a two-thirds majority of the Order of Bishops, and of the Orders of Clergy and Laity voting together at one session of General Synod.

PART SIX

The Composition and Size of General Synod

BACKGROUND

Principles of representation in General Synod

There are three principles underlying the current composition of General Synod (from the 1988/89 Task Force):

1. All of the 30 dioceses² should have significant voice at General Synod regardless of size.
2. The number of members from each diocese should be proportional to the number of Anglicans in the diocese.
3. General Synod should not have so many members that it cannot function effectively as a forum for the exchange of views, the advocacy of positions, and the formulation of policy.

Changing the unit for determining the number of members

Currently, the entitlement for members (both clerical and lay) is based on the number of licensed clergy in the diocese: section 8(f) of the Constitution.³

“Number of licensed clergy” is no longer a satisfactory measure of the number of Anglicans in a diocese. There is considerable variation in licensing practices across the country. In addition, focussing on the number of licensed clergy does not take account of our emphasis on the whole people of God.

Size of General Synod

General Synod 2007 consisted of 302 members: 42 bishops, 10 ex officio, 110 clergy, 110 laity, and 30 youth members.

-
2. The Anglican Parishes of the Central Interior are treated as a Diocese for this purpose.
 3. See also section 3 f) of the Declaration of Principles as it currently reads. As noted in Part Three above, General Synod 2010 gave first reading to an amendment which would remove the formula from the Declaration of Principles. This amendment has been referred to the diocesan and provincial synods for information in accordance with section 11 b) ii) of the Declaration of Principles. Resolution GS 2013-GWG-1 (above) would provide second reading to the amendment which would remove the formula from the Declaration of Principles. As a result, the formula would be located just in the Constitution, where it could be amended in the future by one session of General Synod.

General Synod 2010 consisted of 294 members: 40 bishops, 8 ex officio, 110 clergy, 110 laity, and 26 youth members.

The GWG’s proposed formula at General Synod 2010

At General Synod 2010, the GWG proposed to change the unit for determining entitlement to members to “average weekly attendance in the diocese”. As a result, each diocese’s entitlement to members in General Synod would have been determined by that diocese’s percentage of the national average weekly attendance (with a guarantee of at least one clerical and one lay member, as well as the youth member).

Appendix A to this Report contains the GWG’s 2010 proposed formula.

The GWG’s proposed formula did not change the size of General Synod, although a subsequent amendment could have achieved that result by reducing the multiplier (110) in the formula.

The resolution passed by General Synod 2010

Although the GWG’s proposed formula received more than 60% of the votes cast in each of the three Orders, it did not obtain a two-thirds majority in each of the Orders. After deciding to reconsider the matter, General Synod 2010 gave first reading to a variation which would base the number of clerical and lay members on a diocese’s proportional attendance “at Easter Communion services”, with a minimum of two clergy and two lay members from each diocese.

Appendix B to this Report contains the wording of the resolution given first reading at General Synod 2010.

The GS 2010 version of the formula would have increased the size of General Synod (due to the minimum of two clergy and two lay members from each diocese).

Further work by the GWG

The GWG has given further thought to this matter during this triennium.

The GWG recommends that the formula passed by General Synod 2010 be amended as follows:

- (a) “Average attendance” should be based on attendance averaged over four liturgical celebrations (Christmas, Easter, Pentecost and the second Sunday in September) over two years.⁴ Using eight will provide a better measurement than using just one, and will mitigate

4. Some of the liturgical celebrations in question may occur around the specific named days. For example, “Christmas” would include not only services on Christmas Day but also services on Christmas Eve, and “Easter” would include Easter Vigils. In some multi-point parishes, Christmas and Easter services might occur on different dates at different points in the parish. If clarification is needed, Council of General Synod can issue guidelines about how attendance is to be counted for the purpose of these statistics.

the possibility that the average attendance figure might be unduly skewed in a particular place by a storm or other untoward event.

- (b) The minimum representation should be one clergy and one lay member per diocese (in addition to the youth member and bishop) rather than two of each.
- (c) A table should be used for determining the number of clergy and lay members from a diocese, rather than a mathematical formula.
- (d) The size of General Synod should be decreased somewhat.

In order to provide some information about how either of the proposed formulas would operate, Church House asked each bishop to provide statistics for attendance in their diocese for each of the four Sundays from 2010 and 2011. Church House provided a web-based vehicle for providing this information. Some dioceses reported for 100% of their parishes; others reported for some of their parishes; others did not report at all.

Appendix C to this Report contains the results of this request (as of January 2013).

Revised Resolution proposed by GWG

As a result of this further work, the GWG is proposing the revised formula set out in the resolution below.

Appendix D to this report sets out the number of clerical and lay members which dioceses would be entitled to under the revised formula based on the attendance statistics provided by dioceses.

Appendix E contains an extrapolation of the numbers for those dioceses which have provided statistics. The extrapolation has been done by dividing the average attendance figure by the percentage of parishes in the diocese which provided statistics. This method of extrapolation assumes that there is a one-to-one ratio throughout the diocese, which may not be the case, so the extrapolation may well not be accurate, but it provides some sort of picture of what might be the situation if the statistics were completed. No extrapolation is possible for those dioceses which did not report anything.

<p>NOTE: Statistics will be required for 2013 and 2014 in order to determine the number of delegates for General Synod 2016.</p>

RESOLUTION GS 2013—GWG—4

Subject: Number of Clerical and Lay Members of General Synod

Moved by: _____

Seconded by: _____

Be it resolved by this General Synod as follows:

1. Section 8 f) of the Constitution is amended to read as follows:

Dioceses shall be entitled to elect clerical and lay members of the General Synod as follows:

- i) for dioceses having an average attendance of 2,499 persons or less, one member of each Order;
- ii) for dioceses having an average attendance between 2,500 and 4,999 persons, two members of each Order;
- iii) for dioceses having an average attendance between 5,000 and 9,999 persons, three members of each Order;
- iv) for dioceses having an average attendance between 10,000 and 14,999 persons, four members of each Order;
- v) for dioceses having an average attendance of 15,000 or more persons, five members of each Order plus one additional member of each Order for each 5,000 of additional average attendance in excess of 15,000.
- vi) the words “average attendance”, as used in this section and elsewhere in the Constitution, shall mean the average attendance for liturgical celebrations for Easter, Pentecost, the second Sunday in September and Christmas in the second and third calendar years prior to the year in which General Synod will take place, as reported by the Diocese to Church House.

2. Paragraph 9 b) of the Constitution is deleted, paragraph 9 a) is renumbered as 9 b), and the following is enacted as new paragraph 9 a):

- 9 a) As soon as practicable in the year prior to the year in which General Synod will take place, the General Secretary shall publish the number of clerical and lay

members which each diocese is entitled to pursuant to paragraph 8 f).

3. This resolution shall come into effect upon General Synod having given second reading to Resolution A019 passed by General Synod 2010.

PROCEDURE REQUIRED FOR ADOPTION

Because Resolution GS 2013-GWG-1 will have provided second reading to Resolution A019 from General Synod 2010 and have removed the existing membership formula from section 3 of the Declaration of Principles, the membership formula will then only be in the Constitution.

An amendment to the Constitution requires a two-thirds majority of each Order voting at one session of General Synod: section 11 b) of the Declaration of Principles.

PART SEVEN

The Continuation of the GWG in the next Triennium

Because the work of reviewing the governance of the Church is ongoing, the GWG recommends the reappointment of a Governance Working Group to continue this work in the next triennium.

Ideally, there would be significant overlap between the members of the present GWG and the next one in order to maintain momentum and achieve continuity, with some new members to bring fresh perspectives.

PART EIGHT

Conclusion

The members of the GWG appreciate having the opportunity to be involved in this work and to prepare this Report.

We appreciate the support and feedback which we have received during our consultations, and the support and encouragement we have received from the Primate and the General Secretary. Bishop Mark MacDonald and the Venerable Sidney Black were very helpful in our work on the National Indigenous Ministry. And we thank Josie De Lucia for providing staff support.

We ask COGS to receive this Report, forward it to General Synod 2013, and recommend that General Synod 2013 enact the resolutions contained herein.

Yours faithfully,

David Jones, Q.C., Chair (Province of Rupert's Land)
Dr. Randall Fairey (Province of British Columbia and Yukon)
Cynthia Haines-Turner (Province of Canada)
The Ven. Harry Huskins (House of Clergy)
The Rt. Rev. Sue Moxley (House of Bishops)
Monica Patten (Province of Ontario)

Attachments: A through F.

APPENDIX A

MEMBERSHIP IN GENERAL SYNOD THE GWG'S PROPOSED FORMULA AT GENERAL SYNOD 2010

The following is the proposed wording for the new formula:⁵

- f) *Each Diocese shall be entitled to elect clerical and lay members of the General Synod, with the number from each Order being determined by the following formula:*

Average Weekly Attendance in the Diocese divided by Average Weekly Attendance in all Dioceses, multiplied by 110.

Provided that:

- (i) *the resulting number will be at least 1;*
- (ii) *if the resulting number is a fractional number and is greater than 1, it will be rounded down to the nearest whole number if the fraction is 0.5 or less, and rounded up to the nearest whole number if the fraction is greater than 0.5;*
- (iii) *“Average Weekly Attendance” means the combined total attendance at Regular Services in the particular calendar year, divided by 52;*
- (iv) *the Average Weekly Attendance figures to be used are those for the second calendar year prior to the year in which General Synod will take place;*
- (v) *“Regular Service” means any worship service for which the attendance has been recorded in the Register of the Congregation (including Home*

5. Note that this formula incorporates the requirement that each diocese will be able to elect at least one clerical and one lay member, and does not deal with just the “additional” members beyond the minimum. This explains why the multiplier in the formula is 110 rather than 80 (namely, the 30 clerical members required to give each diocese at least one clerical member of General Synod, plus the 80 “additional” clerical members). Paragraph f) of the Constitution provides for the election of the same number of lay members (110). Existing paragraph h) adds the 30 youth members; existing paragraphs g) and i) add the members from the Anglican Military Ordinariate and the Religious Orders. Existing paragraphs b) and j) add the bishops, chancellor and general secretary. Under this proposed formula, the total size of General Synod would remain 302 members (subject to some slight variation due to the net effect of rounding).

Communion) but excluding weddings, funerals and services held in medical or long-term care facilities.

Note the following aspects of the GWG's 2010 proposed formula:

- The earliest the new formula could come into effect would be for General Synod 2016.
- Given that the new formula would come into effect for General Synod 2016, it will be necessary to have statistics for 2014 (the second calendar year prior to the year in which General Synod takes place).
- If a diocese does not provide the required statistics (which has sometimes occurred), it will be entitled to the minimum of one clerical and one lay member.⁶
- Any variation from diocese to diocese in how statistics are kept is not expected to have any significant impact on the result of the formula, given the large numbers that would be required for each additional member. General Synod or COGS could also provide guidelines for counting attendance.
- In addition to the number of clerical and lay members determined by this formula, each diocese will continue to be entitled to one youth member and its bishop(s): sections 8(h) and (b) of the Constitution).

6. Plus its bishop(s) and a youth member.

APPENDIX B

MEMBERSHIP IN GENERAL SYNOD THE FORMULA AS GIVEN FIRST READING AT GENERAL SYNOD 2010

That this General Synod amend section 8 f) of the Constitution to read as follows:

- f) Each Diocese shall be entitled to elect clerical and lay members of the General Synod, with the number from each Order being determined by the following formula:

Attendance at Easter Communion services in the Diocese divided by the total in all Dioceses, multiplied by 110.

Provided that:

- (i) the resulting number will be at least 2;
- (ii) if the resulting number is a fractional number and is greater than 2, it will be rounded down to the nearest whole number if the fraction is 0.5 or less, and rounded up to the nearest whole number if the fraction is greater than 0.5;

and this resolution shall come into effect upon

- (a) General Synod 2013 giving Second Reading to Resolution A019, and
- (b) General Synod 2013 passing a resolution to confirm or amend this revised resolution.

APPENDIX C

MEMBERSHIP IN GENERAL SYNOD 2010

No. of delegates permitted:	No. of Clergy	15 or Less	16 to 25	26 to 50	51 to 100	More than 100	Youth Del.	4+1 per each add'l 50 (or fraction of)	Total Dels. Elected	No. of Bishops	TOTAL FOR DIOCESE	
	1	2	3	4	5	6	7	8	9	10	11	
Algoma	71				4	4			1	9	1	10
Arctic	34			3	3				1	7	3	10
Athabasca	20	2	2						1	5	1	6
Brandon	48			3	3				0	6	1	7
British Columbia	62				4	4			1	9	1	10
Caledonia	21	2	2						1	5	1	6
Calgary	56				4	4			1	9	1	10
APCI (Cariboo)	26	2	2						1	5	1	6
Central Nfld.	38			3	3				1	7	1	8
Eastern Nfld. & Lab.	78				4	4			1	9	1	10
Edmonton	73				4	4			1	9	1	10
Fredericton	87				4	4			1	9	1	10
Huron	179						6	6	1	13	2	15
Keewatin	58				4	4			0	8	2	10
Kootenay	29			3	3				1	7	1	8
Montreal	60						4	4	1	9	1	10
Moosonee (No bishop)	18	2	2						0	4	0	4
New Westminster	121						5	5	1	11	1	12
Niagara	112						5	5	1	11	1	12
N.S. and PEI	135						5	5	1	11	2	13
Ontario	60				4	4			1	9	1	10
Ottawa	71				4	4			1	9	1	10
Qu'Appelle	50			3	3				0	6	1	7
Quebec	29			3	3				1	7	1	8
Rupert's Land	89				4	4			1	9	1	10
Saskatchewan	27			3	3				1	7	1	8
Saskatoon	30			3	3				1	7	1	8
Toronto	309						9	9	1	19	5	24
Western Nfld.	34			3	3				1	7	1	8
Yukon		1	1						0	2	1	3
Sub-Total - Dioceses									245	38	283	
Additional:												
Cdn. Forces (2+2+1)		2	2						1	5	1	6
Religious Orders (2)										2	0	2
Primate										0	1	1
General Secretary										0	0	0
National Indigenous Bishop										0	1	1
Chancellor										1	0	1
Total									253	41	294	

APPENDIX D

MEMBERSHIP IN GENERAL SYNOD USING THE GWG'S REVISED FORMULA AND AVAILABLE STATISTICS

	No. of Attendees*	2,499 or less				2,500 to 4,999		5,000 to 9,999		10,000 to 14,999		More than 15,000		Youth Del.	Total Dels. Elected	No. of Bishops	TOTAL FOR DIOCESE
		1	2	3	4	5	6	7	8								
	*Average of 4 Sundays x 2 years																
Algoma	3919		2	2										1	5	1	6
Arctic	221	1	1											1	3	3	6
Athabasca	964	1	1											1	3	1	4
Brandon	912	1	1											1	3	1	4
British Columbia	5855					3	3							1	7	1	8
Caledonia	440	1	1											1	3	1	4
Calgary	6020					3	3							1	7	1	8
APCI (Cariboo)	926	1	1											1	3	1	4
Central Nfld.	1842	1	1											1	3	1	4
Eastern Nfld. & Lab.	11	1	1											1	3	1	4
Edmonton	4915		2	2										1	5	1	6
Fredericton	22	1	1											1	3	1	4
Huron	14388							4	4					1	9	2	11
Keewatin	5	1	1											1	3	2	5
Kootenay	2616		2	2										1	5	1	6
Montreal	893	1	1											1	3	1	4
Moosonee (No bishop)	4	1	1											1	3	0	3
New Westminster	9224					3	3							1	7	1	8
Niagara	10619							4	4					1	9	1	10
N.S. and PEI	5579					3	3							1	7	2	9
Ontario	2121	1	1											1	3	1	4
Ottawa	6580					3	3							1	7	1	8
Qu'Appelle	642	1	1											1	3	1	4
Quebec	52	1	1											1	3	1	4
Rupert's Land	3637		2	2										1	5	1	6
Saskatchewan	6	1	1											1	3	1	4
Saskatoon	6	1	1											1	3	1	4
Toronto	16990									5	5			1	11	5	16
Western Nfld.	2440	1	1											1	3	1	4
Yukon	2	1	1											1	3	1	4
Sub-Total - Dioceses														138	38		176
Additional:																	
Cdn. Forces (2+2+1)			2	2										1	5	1	6
Religious Orders (2)															2	0	2
Primate															0	1	1
General Secretary															1	0	1
National Indigenous Bishop															0	1	1
Chancellor															1	0	1
Total														147	41		188

APPENDIX E

MEMBERSHIP IN GENERAL SYNOD USING THE GWG'S REVISED FORMULA WITH EXTRAPOLATED STATISTICS

	No. of	2,499 or	2,500 to	5,000 to	10,000 to	More than	Youth										
	Attendees*	less	4,999	9,999	14,999	15,000	Del.	*Average of 4 Sundays x 2 years	1	2	3	4	4+1 per each add (5,000)	1	Total Dels. Elected	No. of Bishops	TOTAL FOR DIOCESE
Algoma	4609		2	2										1	5	1	6
Arctic	2737		2	2										1	5	3	8
Athabasca	964	1	1											1	3	1	4
Brandon	1898	1	1											1	3	1	4
British Columbia	7140				3	3								1	7	1	8
Caledonia	786	1	1											1	3	1	4
Calgary	6020				3	3								1	7	1	8
APCI (Cariboo)	926	1	1											1	3	1	4
Central Nfld.	6575				3	3								1	7	1	8
Eastern Nfld. & Lab.	0	1	1											1	3	1	4
Edmonton	4915		2	2										1	5	1	6
Fredericton	0	1	1											1	3	1	4
Huron	14388					4	4							1	9	2	11
Keewatin	0	1	1											1	3	2	5
Kootenay	2616		2	2										1	5	1	6
Montreal	8118				3	3								1	7	1	8
Moosonee (No bishop)	0	1	1											1	3	0	3
New Westminster	9224				3	3								1	7	1	8
Niagara	16592						5	5						1	11	1	12
N.S. and PEI	20663						5	5						1	11	2	13
Ontario	6427				3	3								1	7	1	8
Ottawa	13994					4	4							1	9	1	10
Qu'Appelle	2783		2	2										1	5	1	6
Quebec	2500		2	2										1	5	1	6
Rupert's Land	5348				3	3								1	7	1	8
Saskatchewan	0	1	1											1	3	2	5
Saskatoon	0	1	1											1	3	1	4
Toronto	37756						9	9						1	19	5	24
Western Nfld.	4067		2	2										1	5	1	6
Yukon	0	1	1											1	3	1	4
Sub-Total - Dioceses															176	39	215
Additional:																	
Cdn. Forces (2+2+1)														1	5	1	6
Religious Orders (2)															2	0	2
Primate															0	1	1
General Secretary															1	0	1
National Indigenous Bishop															0	1	1
Chancellor															1	0	1
Total															185	42	228

APPENDIX F

Diocese	No. of Churches Reporting	Total Churches in Diocese	Percentage Reported	Easter Sunday (2010)	Christmas Eve (2010)	Pentecost (2010)	2nd Sunday in September (2010)	Easter Sunday (2011)	Christmas Eve (2011)	Pentecost (2011)	2nd Sunday in September (2011)
Algoma	68	80	85%	4912	5552	2625	2560	4767	5553	2714	2515
APCI	17	17	100%	1174	754	632	1280	1108	615	505	1306
Arctic	3	40	8%	202	403	128	108	247	387	118	116
Athabasca	26	26	100%	946	1351	715	626	1077	1590	770	580
Brandon	19	40	48%	991	1232	582	653	1011	1278	772	709
British Columbia	45	55	82%	6958	8905	3732	3912	7011	8804	3710	3704
Caledonia	14	25	56%	484	686	317	289	564	575	305	258
Calgary	40	40	100%	7132	10017	3510	3774	6445	10217	3552	3428
Central NFLD	25	90	28%	2181	3166	1104	1073	1903	3062	1144	980
Eastern NFLD		75	0%								
Edmonton	53	53	100%	5473	7635	3601	3424	5567	7069	3178	3265
Fredericton	0	150	0%	0	0	0	0	0	0	0	0
Huron	238	238	100%	23,993	0	10,317	10,488	21,408	27,149	10,772	10,500
Keewatin		42	0%								
Kootenay	44	44	100%	3294	3699	1849	1635	3179	3687	1778	1717
Montreal	11	100	11%	1091	1248	580	568	1268	1102	643	530
Moosonee		31	0%								
New Westminster	69	69	100%	10058	16303	5486	5374	9786	15747	5655	5242
Niagara	64	100	64%	12061	17152	6876	6362	11948	17183	6744	6460
Nova Scotia & PEI	73	270	27%	5950	9689	3190	3196	5845	9708	3471	3236
Ontario	24	72	33%	2436	3156	1384	1488	2352	3226	1443	1390
Ottawa	52	110	47%	7801	10466	4234	3707	7630	10353	4297	3963
Qu'Appelle	16	70	23%	751	789	431	494	832	879	483	378
Quebec	2	90	2%	55	14	29	48	20	14	14	113
Rupert's Land	40	59	68%	4544	5157	2039	2375	4544	5226	2818	2292
Saskatchewan		45	0%								
Saskatoon		40	0%								
Toronto	111	247	45%	21490	24177	10297	10589	21562	24869	11590	10990
Western NFLD	39	65	60%	2363	4310	1233	1285	2382	4956	1372	1513
Yukon		16	0%								
	1093	2399	46%	126340	135861	64891	65308	122456	163249	67848	65185

[Continued on next page]

Diocese	Average (All Sundays)	Average (Easter Sundays)	Average (2nd Sunday Sept.)	Average (Pentecost)	Average (Christmas Eve)
Algoma	3918	4840	2538	2670	5553
APCI	926	1141	1293	569	685
Arctic	219	225	112	123	395
Athabasca	964	1012	603	743	1471
Brandon	911	1001	681	677	1255
British Columbia	5855	6985	3808	3721	8855
Caledonia	440	524	274	311	631
Calgary	6020	6789	3601	3531	10117
Central NFLD	1841	2042	1027	1124	3114
Eastern NFLD	9	0	0	0	0
Edmonton	4915	5520	3345	3390	7352
Fredericton	19	0	0	0	0
Huron	14388	22701	10494	10545	13575
Keewatin	5	0	0	0	0
Kootenay	2616	3237	1676	1814	3693
Montreal	893	1180	549	612	1175
Moosonee	4	0	0	0	0
New Westminster	9224	9922	5308	5571	16025
Niagara	10619	12005	6411	6810	17168
Nova Scotia & PEI	5579	5898	3216	3331	9699
Ontario	2121	2394	1439	1414	3191
Ottawa	6577	7716	3835	4266	10410
Qu'Appelle	640	792	436	457	834
Quebec	50	38	81	22	14
Rupert's Land	3637	4544	2334	2429	5192
Saskatchewan	6	0	0	0	0
Saskatoon	5	0	0	0	0
Toronto	16990	21526	10790	10944	24523
Western NFLD	2440	2373	1399	1303	4633
Yukon	2	0	0	0	0
	101830	124398	65247	66370	149555